

# Long-standing influenza vaccination policy is in accord with individual self-interest but not with the utilitarian optimum

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**Influenza vaccination is vital for reducing infection-mediated morbidity and mortality. To maximize effectiveness, vaccination programs must anticipate the effects of public perceptions and attitudes on voluntary adherence. A vaccine allocation strategy that is optimal for the population is not necessarily optimal for an individual. For epidemic influenza, the elderly have the greatest risk of influenza mortality, yet children are responsible for most of the transmission. The long-standing recommendations of the Centers for Disease Control follow the dictates of individual self-interest and prioritize the elderly for vaccination. However, preferentially vaccinating children may dramatically reduce community-wide influenza transmission. A potential obstacle to this is that the personal utility of vaccination is lower for children than it is for the elderly. We parameterize an epidemiological game-theoretic model of influenza vaccination with questionnaire data on actual perceptions of influenza and its vaccine to compare Nash equilibria vaccination strategies driven by self-interest with utilitarian strategies for both epidemic and pandemic influenza. Our results reveal possible strategies to bring Nash and utilitarian vaccination levels into alignment.**

epidemiology | game theory | mathematical modeling | psychology

Vaccination is the principal strategy for reducing the public health burden of influenza. However, a fundamental but often neglected component of implementing an optimal community vaccination program is human psychology, which influences adherence to vaccination recommendations. The utilities of vaccination decisions for individuals and for their communities are governed by the interplay between epidemiological and social systems. An individual's vaccination decisions are driven by their perceptions of the epidemiological system. Individual decisions collectively determine the level of population immunity and thus the magnitude of an epidemic.

Vaccination protects not only those who are vaccinated but also others in the community who are thereby less likely to be infected. Unmitigated pursuit of self-interest can lead to suboptimal vaccination coverage for a community (1, 2). Previous studies have applied game theory to vaccination under the assumption that individuals are fully rational decision-makers with perfect and complete knowledge (1, 2). However, our psychological data reveals that there are significant discrepancies between individuals' perceptions of influenza and its vaccine and the epidemiological facts. Here we parameterize an epidemiological game-theoretic model of influenza vaccination with empirically collected psychological data to incorporate perceptions of influenza epidemiology and vaccination (see *Methods*).

The policy of the Centers for Disease Control (CDC) has been to prioritize the elderly for influenza vaccination (3), because they are at highest risk of influenza mortality. However, most transmission occurs between children and within the adult workforce as a consequence of frequent contact with greater numbers of individuals at school and work, respectively (4–11). Thus, influenza vaccination targeted at the young can dramatically reduce community-wide transmission (4, 12, 13). Here, we show that the discor-

dance of vaccination incentives between the young (who perpetuate epidemics) and the elderly (who are at greatest risk of influenza morbidity and mortality) obstructs utilitarian vaccination.

In a game-theoretic context, individuals seek to maximize their personal utility, which is a tradeoff between anticipated benefits and costs, discounted by the diminished value of the future relative to the present. Accordingly, survey data indicates that individuals attempt to minimize their perceived risks (14). For example, the decision to vaccinate is positively associated with perceived vaccine effectiveness and is negatively associated with perceived side effects (14, 15). People are also more likely to vaccinate if they perceive a high likelihood or severity of influenza (16). Thus, an individual's decisions may be affected by discrepancies between perceived and actual risks. Survey studies have found that people often believe that diseases are less risky than their respective vaccines (17, 18). Some parents believe that childhood vaccination is not necessary because other parents have vaccinated their children, and because childhood diseases are under control (18), indicating at least a conceptual understanding of the indirect protection that is attained from the vaccination of others via herd immunity.

We broadly define vaccine costs to include both direct costs and anticipated risks. For influenza vaccination, costs to individuals include monetary cost, opportunity costs associated with time and inconvenience of vaccine administration, and potential adverse health effects. The actual medical risks of influenza vaccination are generally minor. Potential adverse effects include arm soreness (19), rhinorrhea, nasal congestion, and fever (20). However, public perceptions of risk may be elevated beyond actual risks. There has been public concern about a reputed causative link between the influenza vaccine and Guillain-Barré syndrome, a disorder of the peripheral nervous system that can lead to paralysis and even death (22). There has also been widespread concern that thimerosal, a mercury-containing preservative, could have adverse effects, including neurodevelopmental disorders (23). Our survey data suggests that risks associated with influenza vaccination are overestimated by the public compared with actual risks estimated in epidemiological studies. Thus, we predict an effect of overestimated vaccine risks on the optimality of vaccine demand.

Without public health intervention, vaccination choices of individuals are expected to tend toward the Nash equilibrium, at which no individuals can improve their utility by switching to a different strategy (24). When driven by self-interest, an individual's utility is

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Abbreviation: CDC, Centers for Disease Control.

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**Table 1. Mean responses to selected questionnaire items from the Health Promotion at Work study**

Questionnaire item	Mean	SD	Epidemiological value	Symbol	t test; df = 594
Imagine that the flu shot is unavailable, and you are therefore unable to get the shot this fall. Given that you have had no shot, what would say is the likelihood that you will get the flu this winter?	48%	22%	15% (42)	Translated into $\beta$	50.28**
Perceived effectiveness of vaccine (relative risk reduction)	0.34	0.75	80% <65 years of age (10, 37) 60% for the elderly (38)	$\epsilon_{V_j}$	-8.76**
Imagine you catch the flu from another person. How long do you think it would take from the time you were exposed to the other person until the time you got the flu?	4.4 days	2.6 days	1.2 days (39)	$\gamma$	30.52**
If a person gets a flu shot, for how long does the shot protect the person from the flu? That is, for how long is the shot effective?	8 months (i.e. one influenza season)	3.7 months	12 months (43)	$\phi$	-25.94**
If you were to get the flu this winter, how long would it last? That is, for how many days would you experience flu symptoms?	5 days	2.7 days	4-5 days (40)	$\delta$	3.90**

*n* = 595. The perceived effectiveness of vaccine (relative risk reduction) was computed from responses to the previous item and another similar item that asked about the likelihood of infection if one were to be vaccinated. \*\*, *P* < 0.0001.

not increased by its contribution to herd immunity. However, the positive externality of herd immunity does improve the utilitarian vaccination strategy, which is defined as the strategy that achieves the highest population utility. Thus, the utilitarian strategy generates higher utilities, for both the community and the individual, on average. Nevertheless, the utilitarian strategy may not be socially stable, because at the utilitarian level of vaccination “free-riders” who do not vaccinate but benefit from herd immunity can yield a higher utility than “cooperators” who vaccinate.

Previous epidemiological game-theoretic studies have neither considered populations with heterogeneous incentives, nor influenza vaccination. Calculating mixed-strategy Nash equilibria requires determining the best response strategy for each individual in the population simultaneously, dependent on the strategy of every other individual, an operation that is recalcitrant to analytical solution. Thus, we developed a Monte Carlo algorithm for determining both Nash equilibria and utilitarian vaccination strategies. We reveal the impact of perceived vaccine cost and risk on the discrepancy between Nash equilibria and utilitarian vaccination strategies. Relative to utilitarian vaccination against epidemic influenza, we predict that much more vaccine will be desired by the elderly and much less vaccine sought by the young, at the expense of the community overall. We find that the utilitarian and Nash strategies are in closer alignment during a pandemic than during an epidemic.

To determine the likely impact of improved education about influenza and its vaccine, we compare actual epidemiological parameter values with perceived parameter values obtained from our psychological data. We reveal common misperceptions of influenza epidemiology, some of which reduce the discrepancy between utilitarian and Nash vaccination levels and others of which act against utilitarian vaccination. Interestingly, the vaccination threshold beyond which transmission is eliminated can be achieved with lower incentives if the public misestimates certain epidemiological parameters identified in our survey.

**Results**

**Questionnaire Results.** Questionnaire results are reported for 595 university employees. The questionnaire results are not necessarily a representative sample of the United States population at large.

**Subjective Perceptions of Parameters.** We examined whether people misperceive key epidemiological parameters for influenza. Mean responses for questionnaire items of interest are shown in Table 1, along with actual epidemiological values for each variable. Single sample *t* tests indicate whether mean perceived values differ significantly from the actual values. The data indicate that people greatly overestimate the incidence of influenza infection and un-

derestimate vaccine efficacy. They tend to overestimate the incubation period and underestimate the duration of vaccine protection. They only slightly overestimate the duration of the infectious period.

Some questionnaire items used five-point Likert response scales, and thus it was difficult to compare participants’ responses to an objectively correct value. In some cases, however, it was nevertheless possible to establish that participants misperceived parameters. One item asked, “How likely do you think it is that the flu shot would cause a person to have a severe reaction?” The mean response was 2.06 on a scale from 1 (not at all likely) to 5 (very likely). A response of 2 corresponds to “a little likely.” The normatively correct response is “very unlikely,” and thus the 70% of participants who gave a higher response were overestimating vaccine risk. Accordingly, we examined model output with vaccine risk elevated by varying degrees above the actual risk.

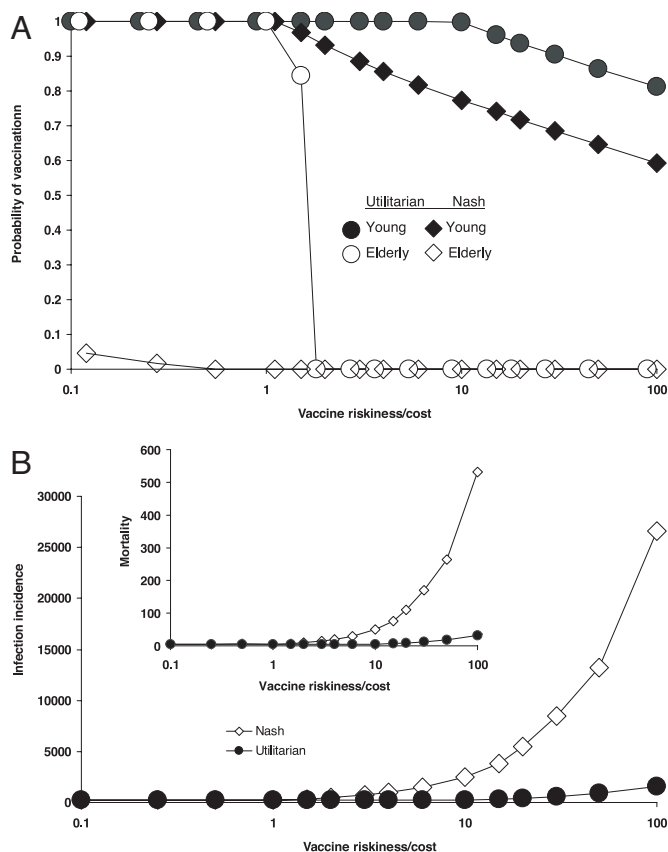
**Predictors of Vaccination.** Older participants were more likely to be vaccinated (*r* = 0.30, *n* = 595, *P* < 0.0001). Among participants ≥65 years of age (*n* = 35), 71% were vaccinated, compared with 47% among younger participants (*n* = 560). We asked participants how many of the adults and how many of the children (<18 years of age) in their household were vaccinated. For the 214 households with children, the average household adult vaccination rate was 0.35 (median = 0.29), compared with an average household child vaccination rate of only 0.13 (median = 0.00). The average difference within a household of adult versus child vaccination rate was 0.22 (median difference = 0.00), which was significant (Wilcoxon rank-sum test, *T* = 2,134.5, *P* < 0.0001, *n* = 214). Thus, the questionnaire study reveals a vaccination pattern that parallels the CDC guidelines, with high vaccination rates for the elderly, moderate rates for younger adults, and low rates for children. This vaccination pattern corresponds more closely to a Nash equilibrium than to a utilitarian strategy identified by our model. As an indication that vaccination decisions are driven by perceived risks and benefits, vaccination was positively associated with perceived likelihood of infection (*r* = 0.37, *n* = 595, *P* < 0.0001) and perceived vaccine efficacy (*r* = 0.29, *P* < 0.0001), and negatively associated with perceived adverse effects of the vaccine (*r* = -0.29, *P* < 0.0001).

**Model Results**

**Epidemic Influenza.** For the perceived parameters of epidemic influenza, the utilitarian strategy is to allocate all vaccine to the young (Fig. 1A). However, Nash vaccination levels for the young are much lower than those that are optimal for the community for a given vaccine cost. Conversely, vaccination demand by the elderly is much higher than that of the utilitarian strategy. Nash and







**Fig. 3.** Effects of vaccine cost/risk on vaccination probabilities and infection incidence for pandemic influenza. (A) Probability of vaccination against pandemic influenza by young and elderly when vaccination levels are at the Nash equilibrium and the utilitarian optimum, with relative increasing vaccine cost. Parameters were as in the perceived epidemic case, except that the probability of infection was assumed to be higher and biased toward the young (see *Methods*). (B) Annual infection incidence and mortality when vaccination levels are at the Nash equilibrium and the utilitarian optimum for pandemic influenza, with increasing vaccine cost.

this vaccination level is achieved by reducing the vaccine cost to 10% of the current cost. For actual parameters, vaccination of the young to the 77% threshold is predicted to occur at 0.9% of the current cost.

**Pandemic Influenza.** For pandemic influenza, as for epidemic influenza, utilitarian vaccination is achieved by vaccinating the young. The Nash and utilitarian vaccination strategies of complete vaccination for the young are in alignment over a range of lower vaccine costs (Fig. 3A). At both the utilitarian optimum and the Nash equilibrium, the elderly are not vaccinated, unless the vaccine cost is low. In the pandemic case, the young have more incentive to vaccinate than the elderly. The young vaccinate up to a level of herd immunity at which point the elderly have no incentive to vaccinate.

Elevations in infection incidence (Figs. 1B and 3B) at the Nash equilibrium relative to the utilitarian strategy during a pandemic are lower than those for epidemic influenza for a given vaccine cost. The greater virulence of pandemic influenza boosts incentives to vaccinate. However, pandemic influenza's higher proportion of fatal cases results in greater mortality for pandemic influenza than for epidemic influenza (Fig. 1B and 3B).

## Discussion

Community-wide protection is optimally achieved by vaccinating the proportions of the population most responsible for influenza transmission, i.e., the young (4, 12, 13). However, we found that this

utilitarian strategy faces obstacles in population adherence if individuals act according to self-interest, because the personal utility of vaccination is lower for the young than for the elderly.

We identified two sources of discrepancies that affect vaccination levels for both epidemic and pandemic influenza. First, discrepancies generated by discordant incentives to vaccinate between the young and the elderly lead to misalignments between Nash and utilitarian vaccination levels. For epidemic influenza, in both our model and survey results, the young tend to under-vaccinate and the elderly to over-vaccinate, relative to the utilitarian strategy, paralleling CDC recommendations. The differences between utilitarian and Nash vaccination strategies arise because the positive externalities of indirect protection by herd immunity effects are encompassed in the optimization of the utilitarian strategy, but only an individual's internalized costs and benefits come into play at the Nash equilibrium. Herd immunity is fundamental to reducing the public health burden of infectious diseases, but creates an incentive for individuals to free-ride on the vaccination of others. Consequently, the overall level of population vaccination is lower at the Nash equilibrium than at the utilitarian community optimum. Thus, the current CDC policies that focus on the elderly are reinforced by self-interest, but are not the most effective for curtailing transmission and minimizing influenza morbidity and mortality.

For a pandemic avian influenza outbreak, Nash and utilitarian strategies are in closer alignment, relative to an epidemic outbreak. During pandemics, the young are responsible for most transmission, but they also experience disproportionately more severe infection (5, 25, 26). Hence, individual and community incentives are in greater accord than for epidemic influenza. Although a pandemic vaccine will likely be of higher cost and risk than a typical influenza vaccine, the Nash vaccine demand is probably above the number of avian influenza vaccine doses that will be available during a pandemic.

A second source of discrepancy that affects vaccination levels is the difference between perceived and actual epidemiological parameters. We revealed that misperceptions of some epidemiological parameters promote vaccination, whereas others discourage vaccination. For a given vaccine cost, vaccination levels under both the Nash equilibrium and the utilitarian optimum are actually lower for realistic epidemiological parameters than for perceived parameters. People greatly overestimate influenza infection probability and vaccine risks, whereas they underestimate influenza vaccine efficacy. Thus, education about actual infection probabilities without education about actual vaccine efficacy and risks could actually expand the discrepancy between Nash and utilitarian vaccination levels.

We found that the threshold of vaccination at which perpetuated transmission is terminated could be achieved with a higher cost of vaccination for perceived parameters than for actual epidemiological parameters. For perceived parameters, vaccination of the young to this threshold is predicted to occur at 10% of the current cost. For actual parameters, the vaccine must be reduced to <1% of its current cost to achieve this critical vaccination level. Thus, for a given vaccine cost, less incentive is required (or a higher cost permitted) to promote vaccination for the inaccurately perceived parameters identified in our survey.

Achieving these reductions in vaccine costs and real or perceived risks might be accomplished in a combination of ways. Convenience of vaccination is positively associated with the decision to vaccinate (27). To make vaccination more convenient, one approach would be to provide vaccination in schools. The Advisory Committee on Immunization Practices recommends removal of administrative and financial obstacles (28). Greater vaccine availability and initiation of Medicare reimbursement are credited with increasing population vaccination levels (29).

Our survey results indicate that vaccine demand is positively correlated with perceived vaccine efficacy. However, we found that people perceive a lower influenza vaccine efficacy than is actually



pandemic influenza, the attack rate in the young is increased threefold relative to epidemic influenza (5, 25, 26). The case fatality proportion for epidemic influenza is typically 0.3% for the elderly and 0.03% for the young (5, 10). The case fatality proportion for pandemic influenza is 5% for the elderly and 2% for the young (5).

Vaccination was assumed to occur each fall, three months before transmission reaches its maximum. Because influenza rapidly evolves new antigenic variants (43), immunity tends to wane from one year to the next. People perceive that vaccine protection lasts for 8 months (Table 1), the duration of an influenza season.

**Individual model of vaccination and infection.** Our epidemic model describes the average population dynamics of vaccination and influenza transmission, but the infection future of an individual is stochastic. Therefore, using predicted infection prevalences from our population-level epidemic model, we parameterized a Markov process for an individual's decision dynamics. This process predicts annual probabilities of vaccination and infection for an individual within an age class.

**Utility calculation.** The individual-level model predicted the probability of future infection and vaccination events. We then used Markov process theory (34) to calculate an individual's expected utility by summing the products of the discounted costs and probabilities for each possible event. We assumed an annual discount rate of 3% (44).

In contrast to the CDC's analysis of infection costs (10), we assumed that all individuals value their life equally, irrespective of their age, although we also compared this result with a lower valuation of elderly life consistent with the CDC's analysis of infection costs (\$74,146 versus \$1,045,278) (SI). We parameterized the utility calculations with age-specific distributions of infection costs and vaccine efficacy in reducing influenza morbidity and mortality (5, 10, 37, 38, 45–60) (Table 2).

**Calculation of Nash equilibria.** We used our utilities of vaccination decisions to calculate convergently stable Nash equilibria of the population game in which individuals of a given age class choose vaccination rates. For some simple problems in homogeneous

populations, calculations of Nash equilibria are achieved through single parameter optimization. No such simplification is available, however, for age-structured populations with two or more strategy-parameters. Other methods rely on the calculation of local derivatives, which cannot be analytically obtained in closed form for our model. Thus, we adapted a Monte Carlo algorithm (62) to calculate  $\rho_A$  and  $\rho_B$  at the Nash equilibrium.

At the Nash equilibrium, no individual can improve their expected utility by changing their vaccination probability. Thus, the utility of vaccination is equal to the utility of vaccine refusal for each age class. We found solutions to the equations through minimization of the squared difference between utilities of vaccination refusal versus acceptance for each age class over the parameter solution space. Random perturbations of the proposed vaccination probabilities were drawn sequentially for each class from triangular distributions that added or subtracted at most 0.01. For each iteration, perturbations were accepted when the ratio of the proposed to current squared difference in the specific age class was greater than uniform variates between 0 and 1. The algorithm tended to converge on the solution within  $\approx 100$  iterations. The best result from 10,000 iterations of this algorithm was considered a numerical solution. We verified the algorithm on a simplified version of our model and found that its estimate of the Nash equilibrium was the same as that determined algebraically. Additionally, solutions were examined by further manual perturbation and by starting from different initial conditions to ensure that each solution was a global rather than a local equilibrium. For any given set of parameters, only one Nash equilibrium was observed. To find the utilitarian optimum, the search procedure was the same, but the optimization criterion was the maximization of the population utility.

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